

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 ACDA-12 TRSE-00 IO-13 /084 W  
-----061152 060037Z /63

R 051802Z DEC 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 3740  
INFO USMISSION USBERLIN  
AMEMBASSY BERLIN  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY BRUSSELS  
USMISSION USNATO

C O N F I D E N T I A L SECTION 01 OF 02 BONN 20154

USEEC

E.O. 11652: GDS  
TAGS: PGOV BQG  
SUBJECT: SOVIET PROTEST ON EC COMMITTEE MEETINGS IN  
BERLIN

REFS: (A) USBER 3000; (B) USBER 2954 (NOTAL);  
(C) USBER 2946; (D) BONN 19068 (NOTAL);  
(E) STATE 269617; (F) USBER 2872;  
(G) BONN 18429; (H) STATE 258937

BEGIN SUMMARY. THE BONN GROUP REACHED AD REF AGREEMENT  
NOVEMBER 22 ON AN ALLIED REPLY TO THE SOVIET PROTEST IN  
CAPITALS ON EC COMMITTEE MEETINGS IN BERLIN. THE US  
REP EXPRESSED DEPARTMENT7S RESERVATIONS ABOUT LINKING OUR REPLY TO  
THE SOVIET INTERFERENCE IN THE COLOMBO MOTORCADE.

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THE UK REP SAID LONDON ALSO FELT  
SUCH A CONNECTION RISKED OVER-DRAMATIZING THE INCIDENT.  
THE FRENCH REP INDICATED THAT PARIS WOULD PROBABLY NOT  
INSIST ON MAKING THE CONNECTION, WHILE THE FRG REP SAID HE WOULD  
SSEK INSTRUCTIONS. ALSO, A TEXTUAL  
DIFFERENCE BETWEEN THE SOVIET PROTEST TO THE FRENCH AND  
THOSE TO THE UK AND US WAS NOTED, BUT THE BONN GROUP

CONCLUDED THAT IDENTICAL ALLIED RESPONSES WOULD BE PREFERABLE TO ADDRESSING THE VARIATION IN A FRENCH REPLY. ACTION REQUESTED: APPROVAL OF THE AD REF TEXT IN PARA 7 BELOW. END SUMMARY.

1. AT THE NOVEMBER 22 MEETING, THE BONN GROUP REACHED AD REF AGREEMENT ON THE TEXT OF A REPLY TO THE SOVIET PROTEST (REF H). THE DESIRABILITY OF LINKING SOVIET INTERFERENCE WITH THE MOTORCADE OF EP PRESIDENT COLOMBO WAS DISCUSSED IN THE CONTEXT OF THE BONN GROUP'S WORKING DRAFT OF THE ALLIED REPLY, WHICH CONTAINED AN ANNEX DESIGNED FOR DELIVERY AS AN ORAL STATEMENT. THE US REP EXPRESSED THE DEPARTMENT'S RESERVATIONS IN REF (E) ABOUT OVERT LINKAGE OF THE TWO ISSUES. HE ALSO RECALLED THAT THE ALLIES HAD ALREADY RAISED THE INTERFERENCE TWICE WITH THE SOVIETS IN BERLIN (BY THE BRITISH PROTOCOL OFFICER AND AMBASSADOR STOESEL).

2. THE BRITISH REP (EYERS) REPORTED THAT LONDON FELT THAT THE MOTORCADE INCIDENT SHOULD NOT BE DRAMATIZED. HE SAID LONDON REASONED THAT, IF THE ALLIES SEEMED OVERLY UPSET BY THE INCIDENT, THE SOVIETS WOULD FEEL THAT THE GDR WAS EVEN MORE JUSTIFIED IN ITS DISTASTE FOR THE PRESENCE OF ALLIED FLAG TOURS IN EAST BERLIN.

3. EYERS ALSO MENTIONED HIS AMBASSADOR'S AGREEMENT AT CONFIDENTIAL

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THE NOVEMBER 14 QUADRIPARTITE LUNCHEON (REF D) TO RECOMMEND THAT THE SUBJECT BE RAISED IN CAPITALS. HE SAID THAT, FRANKLY, HIS AMBASSADOR HAD NOT BEEN BRIEFED FULLY ON THIS SUBJECT. HIS AMBASSADOR WOULD, HOWEVER, RECOMMEND THAT THE INCIDENT BE RAISED IN CAPITALS IF STATE SECRETARY VAN WELL STILL THOUGHT IT NECESSARY.

4. THE FRENCH REP (RICHARD) RECALLED THAT PARIS HAD BEEN IN FAVOR OF RAISING THE ISSUE IN CAPITALS BUT HE INDICATED THAT PARIS WOULD PROBABLY NOT INSIST.

5. THE FRG REP (VON BRAUNMUEHL) SAID HE DID NOT KNOW VAN WELL'S POSITION ON THE ISSUE AND THUS COULD NOT COMMENT.

6. THE BONN GROUP ALSO NOTED THE TEXTUAL VARIATION, POINTED OUT IN REF (A) (PARA 7), BETWEEN THE SOVIET PROTEST TO THE FRENCH AND TO THE US AND UK. ANOTHER VARIATION IN THE PROTEST TO THE FRENCH IS THAT HOLDING OF THE EC MEETINGS IN WEST BERLIN IS CHARACTERIZED AS "NOT CORRESPONDING TO THE INTERESTS OF MAINTAINING A NORMAL SITUATION IN THE WESTERN SECTORS OF BERLIN,"

RATHER THAN AS "ILLEGITIMATE." ALL BONN GROUP REPS

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L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 ACDA-12 TRSE-00 IO-13 /084 W  
-----060844 060039Z /63

R 051802Z DEC 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 3741  
INFO USMISSION USBERLIN  
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AMEMBASSY BRUSSELS  
USMISSION USNATO

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AGREED, HOWEVER, THAT THE PROPOSED REPLY BELOW  
ADEQUATELY RESPONDED TO THE PROTEST TO THE FRENCH AS  
WELL AS TO THE US AND UK. RICHARD COMMENTED THAT  
IDENTICAL ALLIED REPLIES WOULD BE PREFERABLE TO A  
SEPARATE FRENCH REPLY RESPONDING TO THE VARIATIONS.  
(RICHARD LATER INFORMED US THAT THE SOVIETS DID NOT  
LEAVE A TEXT OF THE PROTEST IN PARIS AS A "NON-PAPER,"  
BUT VERY CAREFUL NOTES WERE TAKEN, WHICH PARIS IS  
CONFIDENT ACCURATELY REFLECT THE SOVIET PRESENTATION.)

7. FOLLOWING IS THE TEXT OF THE ALLIED REPLY TO THE  
SOVIET PROTEST ON EUROPEAN PARLIAMENT MEETINGS IN BERLIN  
ON WHICH THE BONN GROUP REACHED AD REF AGREEMENT  
NOVEMBER 22.

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A. IN RESPONSE TO YOUR STATEMENT OF OCTOBER 28, I AM INSTRUCTED TO STATE THAT THE UNITED STATES GOVERNMENT CANNOT ACCEPT YOUR CONTENTION THAT MEETINGS IN THE WESTERN SECTORS OF BERLIN OF INTERNATIONAL BODIES SUCH AS THE POLITICAL COMMITTEE AND THE ENLARGED PRESIDUM OF THE EUROPEAN PARLIAMENTARY ASSEMBLY ARE IN ANY WAY ILLEGAL.

B. WITH REGARD TO THE REFERENCES IN YOUR STATEMENT TO THE RELATIONSHIP BETWEEN THE EUROPEAN COMMUNITIES AND THE WESTERN SECTORS OF BERLIN, I AM FURTHER INSTRUCTED TO RECALL YOUR ATTENTION TO THE STATEMENTS MADE IN MOSCOW ON APRIL 18, 1977 BY THE AMBASSADORS OF FRANCE, THE UNITED KINGDOM AND THE UNITED STATES. AS WAS STATED AT THAT TIME, WHEN THE AUTHORITIES OF THE THREE POWERS APPROVED THE EXTENSION TO THE WESTERN SECTORS OF BERLIN OF THE TREATY OF 1957 AND OF OTHER EUROPEAN COMMUNITY CONSTITUTIVE TREATIES, THE ALLIED KOMMANDATURA, IN CONFORMITY WITH THE ESTABLISHED PROCEDURES, TOOK THE NECESSARY STEPS TO ENSURE THAT THEIR APPLICATION IN THE WESTERN SECTORS OF BERLIN DID NOT AFFECT ALLIED RIGHTS AND RESPONSIBILITIES, INCLUDING THOSE WHICH CONCERN MATTERS OF SECURITY AND STATUS. THE APPLICATION OF THESE TREATIES IN THE WESTERN SECTORS OF BERLIN UNDER THESE CONDITIONS IS IN NO WAY INCOMPATIBLE WITH THE STATUS OF BERLIN, AND THE WESTERN SECTORS OF BERLIN WILL, SUBJECT TO ALLIED RIGHTS AND RESPONSIBILITIES, CONTINUE TO BE INCLUDED IN THE AREA OF APPLICATION OF THESE TREATIES.

C. FOR THESE REASONS, THE UNITED STATES GOVERNMENT CANNOT AGREE WITH THE CONTENTION THAT MEETINGS IN THE

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WESTERN SECTORS OF BERLIN OF BODIES SUCH AS THOSE MENTIONED IN YOUR STATEMENT OF OCTOBER 28 ARE INCOMPATIBLE WITH THE STATUS OF BERLIN.

D. IN THIS CONNECTION, I HAVE ALSO BEEN INSTRUCTED TO POINT OUT THAT THERE HAVE BEEN NO FOUR-POWER DECISIONS OR ARRANGEMENTS SETTING FORTH A SPECIAL LEGAL AND POLITICAL STATUS FOR THE WESTERN SECTORS OF BERLIN. I WOULD REMIND YOU THAT GREATER BERLIN WAS DESIGNATED AS A SPECIAL AREA IN WARTIME AND POSTWAR FOUR-POWER AGREEMENTS AND DECISIONS WHICH WERE NOT AFFECTED BY THE

QUADRIPARTITE AGREEMENT AND THAT THIS STATUS CANNOT BE MODIFIED UNILATERALLY.

E. THE SOVIET STATEMENT OF OCTOBER 28 REFERRED TO AN UNDERSTANDING REACHED AMONG THE FOUR POWERS WITH REGARD TO WEST BERLIN AFFAIRS IN THE PERIOD OF PREPARATION AND CONCLUSION OF THE QUADRIPARTITE AGREEMENT OF SEPTEMBER 3, 1971. THE UNITED STATES GOVERNMENT IS AWARE OF NO SUCH UNDERSTANDING.

END TEXT

8. VON BRAUNMUEHL HAS SINCE INFORMED US THAT THE FRG WILL NOT PRESS FOR THE ALLIES TO MENTION THE COLOMBO INCIDENT AS AN ORAL STATEMENT IN THE LIGHT OF US AND UK HESITATION AND IN VIEW OF THE FACT THAT THE MATTER HAS BEEN RAISED WITH THE SOVIETS IN BERLIN.

9. ACTION REQUESTED: APPROVAL OF TEXT IN PARA 7 ABOVE.  
STOESSEL

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## Message Attributes

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**Channel Indicators:** n/a  
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**Disposition Approved on Date:**  
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